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                     IN THE UNITED STATES DISTRICT COURT
                          SOUTHERN DISTRICT OF TEXAS
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                              VICTORIA DIVISION
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     THE STATE OF TEXAS, ET AL.,
                 Plaintiffs,
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                                         ) CIVIL ACTION NO.
     VS.
                                         ) 6:23-CV-07
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     U.S. DEPARTMENT OF HOMELAND
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     SECURITY, ET AL.,
                                         ) 4:07 P.M.
                 Defendants.
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                                MOTION HEARING
                     BEFORE THE HONORABLE DREW B. TIPTON
10
                        UNITED STATES DISTRICT JUDGE
                              FEBRUARY 21, 2023
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     FOR PLAINTIFFS:
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So -- and this really is more about making
it -- because most -- it's mostly lawyers, right? It's mostly
the lawyers that are going to show up, and a handful of
witnesses for both sides, and so, like I said, I will defer to
the parties. I am regularly in all three courthouses. So...

MR. REUVENI: I will -- I will make it a point to confer on that, as well, with Mr. Olson.

THE COURT: Okay. Then let's transition to the motion to transfer. As I said, I've read the motion, the response, and the reply.

So with that in mind, Mr. Reuveni, it's your motion. You can go ahead.

MR. REUVENI: Thank you, Your Honor. May it please the Court, I'll get right to it.

So at bottom, this case, more than, we think, any of the other cases that Texas and other plaintiffs have filed against the United States and cases involving national immigration policies and just national policies, generally, has absolutely no connection to the Victoria Division. It — it has connections to other places. It has a connection to Austin, which is where Texas — the Texas capital is. It has connections to DC, too, where this policy was promulgated and equipped and primarily being implemented.

As you see from our declaration, it has connections to a number of divisions, many divisions, in fact,

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both -- mostly -- well, Houston has -- one out of two of the individuals that applied and had the application granted are in Houston. Many others are in other much larger metropolitan areas and smaller cities and towns, but none of them are here in Victoria. And so, at bottom, there's just really no connection whatsoever.

Now, look, we've made this about plaintiffs' practices over the past two years, and we lay that out in our brief. I don't need to get into it unless there are questions about it. There are 28 cases, 18 in divisions that the assignment of the judge is a preordained conclusion, and other -- the other ten divisions where it's very likely that plaintiffs will be able to know in advance who they are likely to have as their judge.

And one, two, ten of these -- I don't know what the cutoff is, frankly, like where it starts to raise questions, but we're here in case number 28, and we think, of all the cases that we've listed there in Exhibit A in our reply, this one -- this is the one where we have to put our foot down because this is the one where there really is no connection whatsoever.

And I don't want to -- I don't want to suggest that any of these other cases, that we concede venue. Venue can be waived. It doesn't mean we agree there was venue there.

But in these other cases you might argue -- for example, in the ICE pri- -- priorities case before Your Honor,

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that maybe -- I think plaintiffs had evidence there some detainers were lifted, and some of them may have even been lifted in the Victoria Division. So there was some arguable connection, something, and here there just is nothing.

I mean, we went ahead and looked at the numbers, and we have this declaration in front of you for a reason. We think it's pretty compelling evidence that there's just absolutely no connection to this jurisdiction. I think it's telling -- or division, I should say.

I think it's telling that even in their motion, plaintiffs don't invoke the, quote, substantial connection prong of the venue analysis whatsoever. They -- it was -- concedes the point in my mind. They just raise residency.

We have arguments on residency where we don't think they're a resident here, but I know they've pointed to cases that go the other way. But you don't have to decide that issue to rule in the government's favor here. Whether they're a resident here or not is really beside the point. I think, most importantly, the Court can and has discretion, under the interest of justice prong of the transfer analysis, to transfer to a case [sic] that is more appropriate where, as here, there's just simply no explanation, not in the papers.

I'm eager to hear what Mr. Olson has to say. I'm happy to be proven wrong, but I have seen nothing in the papers so far explaining why we are here in the Victoria Division. The

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best thing I have heard -- or the only thing I have heard is where plaintiffs' papers contend while there's no substantial connection to this venue, that there is -- this is a local controversy local to Victoria.

And as I understand their argument, because some people may cross the southern border under this program, they may make their way through -- to Victoria because there is a highway that runs through here on the way to Houston, and another one that runs here elsewhere -- I apologize. I don't recall exactly where -- and people may come through; they may travel through Victoria. Some of them may even stop here. Some of them may eventually reside here. That's the crux of what is the local controversy in Victoria.

And a couple problems there. I mean, that fundamentally misunderstands how this program works. This is not a program that takes place at the southern border.

Nobody is paroled into the country at the southern border. So the whole -- the speculation that plaintiffs raise as to how they may be coming here to Victoria is -- is just -- not just speculation, but wrong. This is a program that is designed to ensure nobody arrives at the southern border under this program. Its goal is to, as we lay out in the papers, alleviate congestion at the southern border.

And so beneficiaries are required to travel to an internal port of entry at an airport -- international airport.

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I don't believe -- I want to be careful here because I'm not certain of this, and so it's not in our declaration, but I don't believe that Victoria Regional Airport is an international airport. So nobody, through these programs, is flying directly into Victoria on these programs.

Houston, San Antonio, Dallas, Fort Worth, many others, no doubt, here and elsewhere in the country — but these are all places with international airports, and Texas has not filed there, nor has Texas filed in a border jurisdiction where they say, in their understanding of how the program works, the initial harm that they view as occurring is likely to arise. No one's filed in Brownsville. No one's filed in McAllen. No one's filed in El Paso, et cetera.

And then the numbers we laid out in our declaration are really one out of two -- 1,466 out of 2,700-plus individuals -- applicants, I should say, who have had their applications granted are tied to Houston. So this is -- of all the places in Texas, that is the most logical --

(Unidentified speaker; indiscernible.)

MR. REUVENI: Oh, was there -- was there a question?

THE COURT: Yeah, I think somebody doesn't have their phone muted. If we could get everyone who -- except for Mr. Reuveni and Mr. Olson to mute their phones, I would appreciate it.

Go ahead, Mr. Reuveni.

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MR. REUVENI: Thank you, Your Honor. I was just saying that of all the places, given the data we have, given the declaration, given the allegations in the complaint, which I understand to be: Texas and others believe that they will face harm in locations where the individuals in question or beneficiaries of these programs will end up.

I will quibble a bit and disagree with (indiscernible) on their suggestions that these individuals are likely to commit crimes or become wards of the state or otherwise cause harm to the state. That's a separate issue for when we get into standing down the line, should we get there, but in terms of their actual allegation that some subset of these individuals will end up in specific locations in Texas, and, therefore, there is a localized connection to those places in Texas, there are at least 20 other divisions that have a greater argument to a connection.

There are maybe three other ones that have zero applicants -- or beneficiaries, I should say, from our data, and then there are at least 24 other locations that have some greater connection because people are actually -- the people applying for these application -- for these benefits are actually there right now.

And I want to make one thing clear. I don't think this -- something Your Honor -- you had asked earlier, just to be sure what our data is and is not saying. Our data is not

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saying that every single individual counted and attested to in the declaration says they are going to these locations. We don't have that information.

What the data is saying that the bene- -- the applicants who apply on behalf of these individuals, who are either sponsors and are financially responsible for them once they come to the United States, are in those locations, and then our declaration says, essentially, many, but -- we can't predict with certainty that all, but many of these individuals are most likely going to end up close to where their sponsors are, for obvious reasons. But I want to be sure that I'm not misrepresenting. We're not saying that actual people who are the beneficiaries of these applications are in Houston, in San Antonio, in El Paso, not in Victoria, et cetera.

It's the applicants who are applying on their behalf to be their sponsor, that's the data we do have. But, nevertheless, this is the evidence in the record. What's not here is any evidence from either side that anyone is going to end up here -- or is presently in, I should say, in Victoria or likely to, given the data we do not have, end up in Victoria.

So that's really the crux of it. We have now 28 of these cases, and I just counted this up before the hearing. It looks like there's 28 divisions in Texas. I can understand Texas taking the position that, We reside everywhere in the state, but they don't file these cases in divisions that have

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the most logical connection to the state.

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Again, every major metropolitan area -- I mean, I think it's pretty well-known that's where the largest immigrant populations are; that these cases aren't getting filed there.

We're not in the border division. We're not in the larger divisions here in Texas.

And I know Your Honor knows this from a few of the other cases that have been filed in front of you. You'll recall, for example, the border wall case. So here's an example of where a division -- divisional -- division assignments end up with, potentially, a preordained judge in the other case, and we have no issue with that whatsoever. I believe it was a subagency of Texas filed suit in the McAllen Division, and there was random assignment, and it ended up in front of whoever it ended up. If Texas had initiated that suit itself in the McAllen Division, we'd have no quarrel. That's where the wall was contracted to be built. That's where the connections to that case are.

Texas came in and, sometime later, filed here in

Victoria, and Your Honor ultimately transferred the case to

McAllen because that's where everything relevant to that case

was -- had occurred. And I want to be clear here: Our position

is not, as Texas suggested in its brief, that there's anything

inherently suspect with single-judge divisions or divisions

where the division of work, as assigned by the chief judge, is

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going to be -- where it's likely some judges are more likely to get cases than others.

There are many instances in which a case should -- can and should be heard locally in a division, even if it's a single-judge division where it arises. This case is just not one of them, particularly after we have a course of conduct 28 cases long going back two years. This case has no connections at all, and I -- I'm very curious to hear what -- what the connection to this venue is.

I'd be happy to hear something that I have not -- we have not briefed, but that, to us, is the crux of the issue, is does the -- does the division have any connection, let alone a substantial connection, as required under the venue statutes to the division in question? And if it doesn't, you know, one time, all right, fine. Doesn't necessarily raise any questions. Five times -- we're at time 18 for single-judge divisions, and time 28 for just divisions that have no logical connection to the underlying case.

And, again, I know we haven't filed these until recently, but this case, more than any that I can think of, given how the program works; given where the individuals are likely to end up; given where the government entities that are responsible for the program; given where Texas is alleging it experiences its harm; and to -- those agencies are likely to be all based out of Austin, the larger municipalities, there's just

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no logical connection here whatsoever.

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And so I know -- we lay this out in the brief. It's really a perception issue. I mean, you're going -- you keep the case; we'll proceed to trial. We know we're going to get a fair trial, and we'll live with the verdict one way or the other.

When Texas suggested this is a backdoor motion to recuse, that's just -- we reject that. We have no issue with any of the judges in the Southern District or anywhere else in Texas. That's not what this is about. It's really a perception issue where it just seems to us, the U.S. Government, that case after case is getting filed in places that make no sense in terms of how the venue statute works and raises just this question.

And we know it's not just asking this. Not -- no less than -- the chief justice, Justice Gorsuch, Justice Kagan -- and we cite those references in our brief. There was a year-end report from the chief justice pursuant to the patent docket.

Justice Kagan, in -- in recent oral argument raised the issue with respect to another -- another case that arose out of the Southern District, and Justice Gorsuch raised the same issues during the last administration when we were -- when we saw similar events happening from the other side, although, to be clear, not to the extent that Texas has now been filing single -- case after case in front of single-judge divisions.

And so it's a perception problem. There's a huge conversation happening right now about it, and it just -- to us

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it seems, given how there is no connection whatsoever to this venue, that the thing to do is to transfer the case to a location where it has an actual -- where the case actually has an actual connection; where the harms alleged are actually going to be felt; or to a location where the policies are promulgated, are to be implemented, or to where the witnesses will be.

And so as we lay out in our brief in great detail, that's Austin or DC. But even if you find that Texas is resident in every division in the state, we don't -- this or any other division, particularly given the numbers elsewhere in the Southern District and other divisions, this is not that division.

And so unless there are any questions, Your Honor, I think that's about all I have to say. I'd request I get just a short, short rebuttal, if possible, depending on what Mr. Olson has to say.

THE COURT: Absolutely. I'll let both sides talk as much as they want to. I'm famous for letting -- that's why it went nine or ten hours that day when we had our close.

You did mention the case about the border wall. There were actually a couple of cases that were filed in the Victoria Division. You talked about the fact that I transferred that case, and I did that sua sponte.

There was -- there was a previously filed case in McAllen that dealt with the same subject matter, and

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it -- you're right. I believe it was the Texas land commissioner had previously filed a case in McAllen, which is further along, and, you know, after conferring as we do -- the judges do, I transferred it sua sponte.

There was another case, a Title 42 case, that was filed in my court, and Judge Summerhays had that case in Louisiana, and I stayed my case and said that, you know, I was thinking about transferring it. So that was, you know, another immigration-related case that -- and, ultimately, I think that the plaintiffs -- Texas wound up dismissing that case and maybe joining the one that was in Louisiana.

But those are a couple of cases where, you know, there were other pending matters within the Fifth Circuit that it just didn't make sense, to me, because, you know, you don't want two different cases going at the same time. Those were first filed.

So I guess, Mr. Reuveni, what I was asking is, you know, that doesn't really look like a judge who's trying to grab hold of every immigration case and hang onto them, just that national policy, right?

MR. REUVENI: No, it doesn't. And to be clear, that's not, again, what we're suggesting. And the -- the border wall case is the one that I brought up, and the only point I was trying to make there is -- and this was directed at plaintiffs here, not to you, Your Honor, is that their own subdivision -- or subagency, I should say, filed suit in what is

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the most logical venue, the McAllen Division, where the wall at issue was supposed to be built, and then Texas -- the Texas AG's office goes and files, some time later, in the Victoria Division.

And you -- you transferred it because that was the first-filed case. That's clearly the reason, but I'm only pointing it out as a data point, that here we have their own agency filing it in what is the most logical location, and then the AG's office coming in and saying, Wait a second. We're going to file it over here in a place that, pretty clearly, has far less of a connection to it than where it was actually supposed to be constructed. That's the only point I was trying to make --

THE COURT: Okay.

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MR. REUVENI: -- just to paint a picture, out of all 28 of the filings, to suggest, you know, maybe one or two is not enough; maybe ten is not enough; but 28 is certainly enough in our view.

THE COURT: Right. And so you said after -- after that, it starts to raise questions. What questions does it raise?

MR. REUVENI: It's a perception problem.

THE COURT: What --

MR. REUVENI: It's a perception problem.

THE COURT: What is that perception?

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MR. REUVENI: The perception is that Texas -plaintiffs who engage in this pattern of practice and file only
in a handful -- I think seven out of 28 of the divisions in the
state -- are doing that for a reason, and then it puts you,
Your Honor, in an awkward position because now, like you just
said -- you just said to me -- like, you said to me, like, Look,
I'm not holding onto immigration cases, and that's not what I'm
suggesting.

That's not what the DOJ is suggesting, but it casts this cloud over the whole proceeding where your ICE priorities case, your -- which, you know, the decision you issued last year was up to the Supreme Court. You've got a justice of the Supreme Court questioning the value of very careful and detailed factual findings that you've done in that case, and that's to say nothing about the merits of it. That's to say this whole habit of that -- and pattern that the State is engaged in, it just casts a pall on everything. And so now we have justices of the Supreme Court questioning the hard work of the lower courts, and then we have the public asking: Why is Texas filing in these -- in these -- only these specific divisions?

So, again, this has -- we are not suggesting anything about any of the judicial officers', who get these cases, reputations. We are not moving to recuse. I want to be very clear about that. That's not what this is about.

To us, it's that once Texas starts doing something

se 2:23-cv-00016-Z Document 55-1 Filed 02/28/23 Page 16 of 58 PageID 74 often enough and you get this sort of why here, why this, when 1 2 there's no connection, questions are raised. And so I think that we cite a number of cases -- I know I'm being a little bit 3 less precise than you might like, but I -- we cite a number of 4 cases out of the Fifth Circuit that sort of -- don't articulate 5 what the line is, but they say when you see this sort of 6 7 behavior, when you see there being no logical connection to the venue in which the case is filed -- and so the plaintiff loses 8 9 their sort of presumption that they can file in the venue of

And you see it happening over and over and over, it does raise the question of: Why is this particular plaintiff choosing this handful of particular venues to file their lawsuits? That's it. That's what we mean by "raising questions."

THE COURT: Okay.

choice there.

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MR. REUVENI: Question --

THE COURT: Like I said, in your briefing you said there's a perception issue. What is the perception? That you're -- so the State of Texas is picking the Victoria Division because...

MR. REUVENI: Well, not just the Victoria Division, but, yes, let's focus here because here's where we are.

They're picking the Victoria Division because they think that they're likely to get a result that they want in the

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case. And so that's not to say that you are, in fact, going to do that, or any other jurist who is presented with this sort of set of events is going to do that, but that's the perception, that they think they can go and handpick their judge, and that they're likely to get the result that they want.

And that's a perception as to the courts; that's a perception as to the fairness of the proceedings; and that's a perception all the way up to the Supreme Court where we now have justices of the Supreme Court saying, Okay, I mean, you filed, and you have this habit of filing this way, so I'm not going to give any credence to the factual findings that the district court made. That's no way, really, to --

**THE COURT:** Do you share that perception?

MR. REUVENI: Do I share the perception that

Texas -- that I just described? Yes. I wouldn't have signed

this brief --

THE COURT: No, no, no, no. I'm saying: Do you share the perception that Texas has gotten -- Texas is picking me because they think that I'm going to rule in their favor? Do you share that perception? Do you think that -- do you think, starting off right now, that -- that I'm already going to rule against the United States?

MR. REUVENI: No. I don't -- I do not -- I cannot say -- I cannot say whether we believe that you will rule against us. I said -- what I can say is Texas believes you will

rule against the United States. 1 THE COURT: So that perception is not one that you 17:15:06 share, then? 3 Because you've said you're not moving to recuse. Ιf 17:15:08 you thought that I couldn't be fair, then I would expect a 5 motion to recuse. 6 MR. REUVENI: We're not filing a motion to recuse. 17:15:19 7 do not --8 THE COURT: That's not what I asked. That's not what 17:15:22 9 I asked. My question to you is if you don't think that I can be 10 11 fair, then I would expect a motion to recuse. You would --12 that, You can't be fair, Judge. 17:15:3213 MR. REUVENI: Right. But we don't -- that's not what 14 we think, Your Honor. This is not about Your Honor, and this is 15 not about -- this is not about Your Honor. This is about how we 16 think the State -- plaintiffs -- the State of Texas are 17 conducting themselves and how that is being perceived at large in the legal community; within DOJ; within other legal circles; 18 within, again, the Supreme Court itself, which is questioning 19 the -- the -- like, the value of the findings of fact and 20 conclusions of law it's getting in these proceedings. 21 I know I'm dancing a delicate dance here. I don't 17:16:0322 23 want to be cute --

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THE COURT: No. What I'm -- what I want is for you to

be candid. I've got thick skin. Lord knows I better.

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Does the United States think that I can be fair and impartial?

And so my question is -- I just want to find out:

MR. REUVENI: The United States thinks Your Honor can be fair and impartial. That is why we are not filing a motion to recuse. And I want to be clear: We didn't ask you to kick the case somewhere where it's impossible to come back to. At the time we filed the motion, I believe you were getting cases in the Corpus Christi Division.

THE COURT: That's right.

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MR. REUVENI: And one thing we suggested was the cases -- this be transferred there before any of the other locations because we were clear we don't think the problem is whether Your Honor's impartial or not. We don't think the problem is whether we're going to get a fair trial or not. We -- to repeat myself, we do not think that. But we did not move to transfer the case only to places where it would be impossible for you to get the case again by random assignment.

Our only point is that an absolute random assignment and the repeat pattern of plaintiffs in filing in these single-or almost single-judge divisions, it just raises a pall over everything, and it just -- it raises: Why is Texas doing this? Why are they filing here? Why are they not filing in the capital? Why are they not filing in Houston where one of ten judges has a 1 in 12 percent chance of getting the case? Why are they not filing where they say the harms are occurring?

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All of this adds up --

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THE COURT: Okay.

MR. REUVENI: -- to a question of -- to us, it seems like they're putting you in this position, as well. Like, this is not fair to the judiciary as a whole. It raises questions about individual judges. It adds work to individual judges. It gives specific immigration cases to three or four judges when there should be random assignments. And that all -- as we've laid out in -- more in the brief is just something that, under the interest of justice, the Court can and should make an effort to push back on.

THE COURT: Okay. All right. I appreciate that.

Mr. Olson?

MR. OLSON: Your Honor, the interest of justice (indiscernible) --

THE REPORTER: Your Honor, I'm not able to --

THE COURT: Yeah. Mr. Olson, we're having a little bit of a problem hearing you. Your sound is not as clear as Mr. Reuveni's was. I don't know if you've got a microphone issue, or if you can get a little closer to it, maybe.

MR. OLSON: I can get a little closer --

THE COURT: That's better. That's good.

MR. OLSON: I am used to people telling me that I'm being too loud, and I need to hush up, Your Honor. So I apologize for giving you the opposite problem.

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The public interest is simply full and fair adjudication of the case, and the standard is whether or not a reasonable person would believe that the case is not being heard impartially. There is no suggestion here that that is the case, and what I heard from Mr. Reuveni is why does Texas, why does Texas, why does Texas, why does Texas, why does Texas. These are not concerns about the state of the federal judiciary. These are concerns about the attorney general of Texas, and if the attorney general of Texas wants to take a political (indiscernible) for filing cases in particular divisions, for whatever reason -- he's an elected official. If people get upset about that, they'll turn him out. And if he is bringing cases that aren't fit to be brought, those cases will be booted out of court either by the district judge, who will sit alone in a single division, or by the Fifth Circuit on appeal.

There has been no suggestion that that has been a problem, that Texas is either choosing divisions where judges frequently make mistakes that require correction above or that Texas is choosing judges who have already prejudged the merits of the case.

I -- I don't envy Mr. Reuveni's position here. I know that the Department of Justice has -- has its own institutional interests and -- regarding how cases should be assigned. That's all, but that runs up against the standards that Congress has set forth in the statute. Is this a proper place for Texas to

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file? Yes. Texas resides in this division.

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Did the federal government show that in other divisions is clearly more convenient for the parties and the witnesses? No, it did not. The statistics that Mr. Reuveni points to were brought up in the reply brief. Had that been brought up in the opening brief, Texas would have loved to have addressed it. It was not.

There was no identification of potential witnesses.

There is no identification of potential evidence other than the location of the administrative record, which (indiscernible) acknowledge will be filed in ECF and is available to anybody who has access to a computer terminal, or at least a computer terminal that has access to the Internet.

I will be quite frank, Your Honor. I don't know why our office chooses to file in seven divisions over and over.

THE COURT: I'm having a hard time -- I didn't pick up that last statement. What did you say?

MR. OLSON: Sorry, Your Honor. I -- to be honest, I don't know why our office files in some divisions over others.

THE COURT: Well, I was going to ask you that question. Why are you filing in Victoria?

MR. OLSON: The case is being filed in Victoria, quite frankly, Your Honor, because of our experience with you; because we know that you know these statutes; we know that you give them very close and detailed attention; and our office knows how you

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run a courtroom. So we are able to prepare our (indiscernible) for trial and will be much more efficient than if it were randomly assigned to another judge.

THE COURT: Okay.

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MR. OLSON: The long and short of it, Your Honor, is that the public interest is served by having the case decided fairly and quickly. That is available in the Victoria Division. The federal government does not meet the burden to show that another division was merely more convenient for the parties and the witnesses; it has shown that there are other districts and divisions where Texas could have chosen to file this suit, but it didn't. It filed it here, and here is where we should stay. Thank you.

THE COURT: All right. Mr. Reuveni, did you have any rebuttal? I've got questions. So you're going -- both of you are going to get a lot of chances to talk, but I want -- you asked for the chance to rebut?

MR. REUVENI: Yeah. Yes, Your Honor. Thank you.

Do you have questions for me or questions for

Mr. Olson? I'm happy to wait, if you have questions for him.

THE COURT: No, no. I don't want to disrupt

your -- what's fresh in your mind from what you just heard.

I've got questions for both of you for sure. So...

MR. REUVENI: Okay. I just have a -- two or three points here. I just -- again, I -- when I hear, "I don't know

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why we file in one division over another," that's not much of an answer. And this leaves me with a question that I started with and that is repeated again and again in our brief: Why are we here? Why Victoria?

This, of all cases, because this -- this case -putting aside residence, which we -- which we disagree with,
but, again, if you find that Texas is resident in every
division, still, the purpose of venue -- the venue statute is
supposed to put cases where they have the most logical
connection to. And so there's a limit on a plaintiff's ability
to pick and choose where they file, and I think -- we cite the
case in the brief -- I think plaintiffs did, too, because it's
the Fifth Circuit's most authoritative writing on the issue, but
in the Volkswagen -- In Re Volkswagen case of 2008, the court
was very clear: If there is no connection to the underlying
venue, then any presumption that the state gets -- or the
plaintiff, I should say, gets in filing there for a valid reason
or being connected there is out the window.

And I've seen nothing and I've heard nothing that explains why, in this case -- not any other case. In this case, putting aside everything else that we've said about single-judge divisions and forums and where cases -- where they file their cases -- in this case, putting all that aside, I have no idea why they are here. I have not heard what is the possible connection to this jurisdiction other than what Mr. Olson just

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said, which is they like that Your Honor moves cases quickly.

I mean, other judges move cases quickly, too, and I -you know, that's -- if Mr. Olson's only problem with this
case -- with venue here -- or the only reason he's here, I'm
happy to stipulate to a trial in April in another division. I
mean, that -- I say that glibly because that's -- that doesn't
seem like the real issue to me, that they want to be here
because they understand, from prior experience in front of
you -- we do, too. My colleagues elsewhere in the DOJ appeared
before you several times -- that, you know, you move quickly,
and you have -- you do -- you get a decision out, and it's a
thorough and fair decision.

I understand that, but that doesn't sound, to me, like a reason that is relevant to the venue analysis. That, to me, sounds like they like how you ruled and handled yourself and your cases in your courtroom in the past. That's not a criteria under *Volkswagen*. That's not a criteria under 28, U.S.C., 1391.

The question is who and where does the substantial connection lay: Here, Victoria, compared to any other division in the Southern District or a number of other places within Texas? It's not here. To me, it seems like the most logical place with the biggest connection, with plenty of judges who also move their cases very quickly, is in Houston where 1,500 individuals, out of 2,700 in question, seem to be likely to go to once they enter the United States and make their way to their

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final destination.

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And other than the fact that Texas is a resident everywhere in this state, I haven't heard anything about what the connection is here. And so really, with that, I feel like I'm beginning to say -- I don't want to be annoying by saying the same thing over and over, but that's really what it is, at the end of the day.

There is no connection here. Putting aside the prior 27 cases and whether there was an arguable connection, this one doesn't have it at all, and that is why we filed this motion in this case and not in any of those other ones.

THE COURT: Okay. You moved for transfer based on three grounds. You focused -- you didn't really focus very much on the first one, which is improper venue. So, to me, there's improper venue; then there's more reasonable -- I'm sorry, a more convenient venue; and then there's kind of the single-judge division perception, interest of justice. Did I fairly characterize those three?

MR. REUVENI: Yes, Your Honor.

THE COURT: Okay. So I didn't hear a whole lot on the 1406, which is the improper venue. So is it the Department of Justice's position that the State of Texas can only -- is -- is only present in Austin for purposes of suing? It cannot sue in any of the other divisions?

MR. REUVENI: No, that's not quite our position.

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position is that with respect to the federal government, under 23 -- I'm sorry, 28, U.S.C., 1391(e), which is the special venue provision for the federal -- for the federal government as a defendant, if they're not suing where a substantial part of the events in question happened, and they're not suing where defendant resides, yes, they only reside in Austin, but I go back to the example that I gave earlier about the border wall.

That agency -- there may be subagency that resides in a more specific division. There may be an agency who manages the affairs of Texas with respect to, I don't know, health or crime or education specific to somewhere in the Northern division; somewhere in the Southern division; somewhere in the Western division -- I don't know enough about how Texas is organized as a state. I'm not even going to speculate. I don't want to look foolish -- but that would be an example of Texas or one of its subagencies suing somewhere other than where Texas resides.

But the Texas -- Texas, as a sovereign, speaks through its agents, and here it's speaking through the Texas AG. The Texas AG's principal place of business -- I don't think anyone's going to dispute -- is in Austin where the Texas AG's office is; where the state capital is.

So in that scenario, where there's no connection whatsoever to the underlying division, there's no property at issue in the underlying division, and defendants themselves

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don't reside in the underlying division, yes, our view is that any state, not just Texas, has to sue where it has its principal place of business, which would be here, Austin.

THE COURT: All right. So the venue provision that I see that Texas has invoked is 1391(e)(1)(C). So the "substantial part of the events or omissions giving rise to the claim occurred" is in a different provision. That's in B. So A, "as a defendant in the action resides," I don't think anybody contends that the United States resides, for venue purposes, in the Victoria Division.

The next one is, "a substantial part of the events or omissions giving rise to the claim occurred, or a substantial part of property that is subject to the action is situated." So there's the substantial part of the events that you've been talking about; is that correct?

MR. REUVENI: Yes, Your Honor.

THE COURT: All right. So now I'm talking about C, and I'm -- this is just about improper venue. C says, "where the plaintiff resides, if no real property is involved."

Everybody agrees there's no real property involved, correct?

MR. REUVENI: Yes.

THE COURT: All right. So that doesn't have anything to do with where the substantial part -- or the -- the substantial part of the events or omissions giving rise to the

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I -- I don't -- what I've been seeing Texas say is that they reside anywhere in the state of Texas. I mean, that's really where it is. That's apart -- separate and apart from the substantial part of the events.

Do you think that if it can be -- if the Fifth Circuit held, in a different case, the State of Texas resides anywhere within -- within the state of Texas for division purposes, that 1391(e)(1)(C) would apply in this case?

MR. REUVENI: Yes, Your Honor. I -- we would -- we would concede that if you were to find, the Fifth Circuit were to find that Texas is resident in every division in the state under the same logic as some of these other cases, if they're present as a sovereign everywhere in the state, that we don't win our 1406 motion.

THE COURT: Okay.

MR. REUVENI: But before I -- but --

THE COURT: Go ahead. I'm sorry. No, I interrupted. I'm sorry.

MR. REUVENI: Before -- before I give up on that, I just want to point the Court to 1391(a), which says, "Except as Case 2:23-cv-00016-Z Document 55-1 Filed 02/28/23 Page 30 of 58 PageID 761

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otherwise provided by law" -- and so that first special venue provision. There's no special provision here. It's 1391.

Texas cites only 1391 in the complaint -- "This section shall govern venue of all civil actions brought in district courts of the United States."

And then we cited a case in the reply brief from the Supreme Court in 2013, Atlantic something or other -- but just 2013. And there the Court was pretty clear this is -- you need to find venue based on the provisions in this statute. You're not looking at what Texas refers to as common sense or what other courts have said is the legislative history. We need to look at the text.

So if we're looking at the text, other than with respect to the federal government, there are only two residency definitions in the statute. There's (d), which is irrelevant here -- it's residency of corporations where there are multiple districts in the state -- and then there's (c). There's (c)(1), natural person; (c)(2), an entity with a capacity to sue and be sued; and (c)(3), a defendant not resident.

And so it's obviously not (c)(1) or (c)(3). So all that's left is (c)(2), and as I understand plaintiffs' argument, a state and only a state sovereign exists outside of the venue statute, even though the venue statute says this controls for everything and has specific definitions of residency that go to five or six different entities. But states, for some reason,

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Congress decided they meet a different venue provision, a different definition of residency that's not codified in the text of this statute, and to us that seems wrong. We would start with the text.

I know there are other cases. There are four of them. We concede there are four cases out there that go the other way on this, but each and every one of them just says it's common sense or just says, well, we're looking at legislative history instead of the text.

We -- starting with the text and, frankly, ending with the text, because there's no ambiguity there, the only category Texas or any state can fall under is (c)(2), entity with a capacity to sue and be sued.

THE COURT: Mr. Reuveni --

MR. REUVENI: That provision says --

THE COURT: Mr. Reuveni, real quick --

MR. REUVENI: Yes, Your Honor.

THE COURT: Is there any case -- you said there are four or five cases that have gone the other way on this, that the state is sovereign within -- anywhere within its borders -- I mean, resident within anywhere in its borders. Are you aware of any cases that has held to the contrary?

MR. REUVENI: No, Your Honor. If I was aware, it would be in our brief. So --

THE COURT: No, I just want to say there was a litany

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1 of cases that we're talking about at the Supreme Court of Ohio.

2 And I'm not trying to get snarky with you, I just wanted to find

3 out if -- I mean, what do I do when every case that's addressed

4 this issue, you think wrongly, has held against you on it?

17:34:29 5 MR. REUVENI: Your Honor, that's a -- that's a fair

question to us. I don't have a great answer other than they got it wrong, and there are times, you know, when four or five courts [sic] come before a court and they rule one way, and then, lo and behold, they all get reversed by the higher court or get disagreed with by another court.

We think that's the situation here, and I know you've -- were focused on their residence now, but even -- this is why I started off with regardless of whether you think they're a resident here --

THE COURT: Right, no.

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MR. REUVENI: -- there's two other off-ramps to the
government --

THE COURT: Right. No, but you led off in your brief with that, and I'm just going systematically through. I'm just following your motion, and so that was it.

And like I said, I wasn't trying to get horsey with you. I was just trying to find out -- because, like you said, you did focus most of it on the -- on the perception issue and the connection, but the connection is really tied to a different -- the substantial part of the events is really tied

### se 2:23-cv-00016-Z Document 55-1 Filed 02/28/23 Page 33 of 58 PageID 764 to a different venue provision, and I was just wanting to make 1 2 sure that's true. Mr. Olson, what is -- is the only basis for venue 30-17:35:23 -- 1391(e)(1)(C), in your opinion? 4 MR. OLSON: That's the only one that (indiscernible). 17:35:32 5 THE COURT: Okay. So when I look at 1391(e)(1)(C), it 17:35:34 7 says, "the plaintiff resides" -- where the plaintiff resides, okay? Then, if I go up to 1391(c), it says, "Residency." So 8 that's where I find the definition for residency, and then it 9 says, "For all venue purposes," right after "residency" where it 10 11 defines resides, I assume. So where do you fit within 1391(c)? Because it says, 17:35:5812 13 "For all venue purposes." MR. OLSON: It seems (indiscernible) --17:36:0814 17:36:1415 THE COURT: We can't -- we can't -- I can't hear you. 17:36:1616 MR. OLSON: I'm sorry, Your Honor. I'm going to need 17 to get a better microphone before my next hearing. 17:36:2318 THE COURT: All right. MR. OLSON: The state is not included in that section. 17:36:2419 20 It was not there. 17:36:2821 THE COURT: But doesn't it say for all ven- -residency for all venue purposes? 22 17:36:3323 MR. OLSON: It does say that for all venue purposes, 24 but that covers the listed entities for all venue purposes. And 25 unless Congress speaks clearly, that it intends for something to

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cover a state, it does not because of the state's status as a sovereign. There would be a better argument that that language covers Texas if, instead of "an entity with a capacity to sue or be sued," it had said "any other plaintiff," or "any other party," but that was not the language that Congress chose.

Congress chose to use the language that it typically used to refer to artificial entities that are set up as limited liability or joint stock or voluntary associations. It was not talking about the separate sovereigns that make up the United States.

THE COURT: All right. Well, let me -- let's move to the convenience, the 1404, and then I'll finish up with the single-judge division guestion.

So for convenience, there are a litany of factors. I was a labor employment lawyer. I routinely moved under 1404(a), and it was normally because the plaintiff had sued where they lived, even though -- I practiced primarily in Houston at that time. That's where they worked. That's where all the documents were. That's where all the witnesses were. In order to get them to go to trial, they wanted to depose everybody. It was going to be really expensive.

In the old days, there was not electronic delivery, and so in order to do that, I needed to list witnesses that I thought would testify and kind of summarize what they were, and I had to do that by affidavit in the Fifth Circuit. And so

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that's kind of that first one, the relative ease of access to sources of proof.

Mr. Reuveni, I don't know -- I don't know that you spent a lot of time -- you did talk about where the documents were, but from the United States' perspective, everything that you think you're going to produce, or at least 99 percent of it, is the administrative record, correct?

MR. REUVENI: I would say 99 percent, but the administrative record is the largest piece of it. Yes, that's in DC, and then any witnesses that we may -- either be called upon to bring or bring ourselves, if we get into injury, or the other things that are outside the merits, they're all uniformly going to be, most likely, out of DC.

THE COURT: Okay.

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MR. REUVENI: There may be -- there may be a witness or two that speaks to these numbers that we're talking about here, but as of right now, yes, that's right.

THE COURT: All right. So the administrative record is going to be filed on ECF. So even though it's in DC, it's going to be publicly available around the world, correct?

MR. REUVENI: Yes, but I will point out that in pretty much every one of these cases, our plaintiffs have suggested there was an issue with the record, and so I had to submit supplemental documents; in a number of cases have sought to depose individuals about the contents of the record and how it

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was produced.

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I know that's speculative right now. I understand if that's your response to that, but it's not as clean-cut and clear and dry as, Hey, the record's going to be on ECF; what's the problem? We may have disputes about it, and if there are disputes about it, they may not be most convenient to resolve here in Victoria compared to DC or Austin or elsewhere.

THE COURT: Well, and you're talking about the witnesses and the documents. I mean, are any of your documents going to be in Austin?

MR. REUVENI: Our documents, no; Texas' documents,
yes.

Austin -- it seems to me that most of the witnesses are going to be the plaintiffs', and they need to make them available for deposition. And if you have witnesses that you don't want to expend, then the plaintiffs need to depose them in Washington if the case is in Austin or Victoria or Houston or Galveston, correct?

MR. REUVENI: Correct.

THE COURT: Okay. So, I mean, that's not really where the meat of your argument is. It's not really that it's inconvenient. I mean, isn't that -- I mean, that's accurate, right? Like I said, I don't want to...

MR. REUVENI: No, it's fair, Your Honor. When it

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se 2:23-cv-00016-Z Document 55-1 Filed 02/28/23 Page 37 of 58 PageID 768 comes to 1404 or outside of 1406, the government loses on 1 2 residency, we have two primary arguments: That there's just no connection to this forum whatsoever --3 THE COURT: Right. 17:40:47 MR. REUVENI: -- and the harms -- harms alleged are 17:40:47 5 all happening somewhere else; and then the interest of justice, 6 that there's the perception of the integrity of the courts. 7 THE COURT: All right. So let's move to that, then, 17:40:58 8 the perception of justice. 9 So the focus of your motion, as I see it, is that it 17:41:0110 should be filed -- if it stays in Texas, it should at least be 11 12 filed in any division in the Southern District of Texas that has 13 multiple judges; is that correct? 17:41:1414 MR. REUVENI: Yes, because we're -- at this point, we 15 are conceding -- or you will have found residence of Texas --17:41:2016 THE COURT: Right. 17:41:2017 MR. REUVENI: -- is anywhere. So, yes, if we're going to stay in the Southern District, it should go somewhere where 18 this perception problem doesn't exist, including, at the time we 19 file the motion, to a potential division where you would still 20 be assigned cases. 21 THE COURT: Right. As I'm asking you a question on 17:41:3122 this, I'm not trying to trick you into conceding on 1406 or 23

1404(a). I've just moved on like this was the only --

I understand.

MR. REUVENI:

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THE COURT: Okay. So -- and so you also don't have a problem -- I think, like you said, you talked about it. You said: (Reading) Defendants are not moving to recuse and have no concerns with the impartially of this Court or any of the judges in the district. Indeed, defendants' motion suggested transfer to Corpus Christi where, at the time of the filing, this Court was randomly assigned cases along with two other judges.

And so you didn't have a problem with Corpus Christi, obviously, correct?

MR. REUVENI: Correct.

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THE COURT: So you would not have a problem if it was randomly assigned and I -- and I got it to preside over the case?

MR. REUVENI: Absolutely. Correct.

THE COURT: All right. So, obviously, any plaintiff is going to want a judge who is fair and impartial and without bias or prejudice, and that's what you want as well, right, a fair and impartial judge who's not going to be biased or prejudiced, right?

MR. REUVENI: Yes, Your Honor.

THE COURT: And that's what -- I mean, that's what you've said. So do you believe that I would preside over this case fairly and impartially if it stayed in Victoria or went to Corpus Christi?

MR. REUVENI: Yes, Your Honor.

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THE COURT: And do you believe that I would preside over this case without bias or prejudice if it was in Victoria or was transferred to Corpus Christi and landed on my docket?

MR. REUVENI: We do, Your Honor. I just -- if I may,
I just -- I understand why you're asking me these questions.
This is -- this is not -- this is not the focus of our venue
argument; we don't think necessarily relevant to the --

THE COURT: No, I understand.

MR. REUVENI: But I understand.

THE COURT: Yeah. I just want to make sure that it's clear on the record that you're not worried that I'm going to be biased or prejudiced if I get the case in Victoria or Corpus Christi, correct?

MR. REUVENI: We are not worried that you will be.

THE COURT: And you talked earlier about having conversations internally with some of your colleagues in DOJ.

Was there any indication that I was biased or prejudiced in any prior case involving the Administration?

MR. REUVENI: I want to be careful here. I don't want to put any of my colleagues --

THE COURT: No, that you have talked to.

MR. REUVENI: As hearsay -- but, no, I have been given no reason, as an attorney, to believe that I will not get a fair shake in front of Your Honor. I've been given no reason to believe that.

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THE COURT: Okay. And so the concern is only that there's a public perception. What makes you think that the public would lack confidence in the impartiality of this Court?

MR. REUVENI: See if I can try this a different way because I know you asked me this before, and you're asking it again.

THE COURT: I'm asking it a different way. Mostly, what you're saying is you're not worried about whether or not you're going to get a fair trial. You're worried that the Court is damaged by the fact that there is a public perception that I'm not going to be fair. Is that...

MR. REUVENI: That's part of it. It's the perception of -- it's what you just said. It's that when this case goes up on appeal, and there's a question as to -- amongst the appellate judges or the Supreme Court, if we get there, why this was filed where it was filed, there's a question as to why, if the plaintiffs, State of Texas and others, are filing these in -- only in front of a handful of judges -- if, in fact, they agree -- and I believe they do -- with us that every single judge in Texas and any of the districts and divisions can handle a case fairly, impartially, expeditiously and so on, why are they not filing, then, in front of any of these other judges?

That's, really, the -- sort of the negative predicate of you are filing in seven divisions, the vast majority of them in four divisions. You're not filing in your own state capital.

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- 1 You're not filing them in your biggest metropolitan area.
- 2 You're not filing immigration cases where you say the harms are
- 3 going to occur and where there is a local interest in having
- 4 those harms adjudicated by individuals who are in that
- 5 community, and none of that's happening.

then that's the question: Why?

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So it's not just you, Your Honor. It's not just

Victoria. It's the whole package of filing in -- almost

exclusively in four divisions and what that says about

Texas -- what that says about what Texas is saying about the

courts. I mean, I hear, again, Mr. Olson saying he doesn't know

why they file where they do, and fine. But with no explanation,

And the only answer we have, after we've briefed this and had this argument and every opportunity has been given to why here, why Victoria, is because, We like you, Your Honor --

THE COURT: Yeah. Well, I mean --

MR. REUVENI: -- that's not an okay -- that's not an
okay consideration of the venue statute.

THE COURT: Well --

MR. REUVENI: They -- they say they want to be in front of you because you move the case quickly and you're fair, fine, but that's not -- that's not an appropriate consideration of the venue.

THE COURT: So, I mean, like I said, basically, the concern that I've had is that the public perception is thinking

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that Texas is hoping that I'm going to rule in their favor.

That's why, you know -- but what I've heard you say is that you think that you're going to get a fair trial in front of me, but

the public might not think that despite the fact that you do.

MR. REUVENI: Yeah, and I think that's a legitimate concern. I think even if I, the government attorney thinks this, if the public at large begins to doubt Your Honor through the judiciary, if Supreme Court justices begin to doubt the hard work and the impartially of the lower courts and the district court judges that are deciding cases, and then we're -- making fact findings that go up on appeal, then we have a real problem here.

We have a real perception problem that can easily be resolved by -- by -- in a case like this where there is no connection whatsoever, and so it's really just, We think we reside everywhere, and yet we're only filing in four or five places --

THE COURT: Well, on this --

MR. REUVENI: -- let's just randomly assign.

about fairness, don't you think you could go a long way toward addressing any concern the public might have by just saying, in public, what you said here on the record as an officer of the Court? "We don't have any concern about Judge Tipton. He will give us a fair trial. We don't have any concern about the way

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he's presided over previous cases." Wouldn't that go a long way to addressing any public perception issues?

MR. REUVENI: Your Honor, that's a fair point, but, ultimately, the issue is not so much whether DOJ thinks it's going to have a fair trial in front of one judge or another.

The issue is why is this --

THE COURT: No. No, you told me it was about -- you told me it was about the public perception. I'm telling you -- you just told me: I think I'll get a fair shot in front of Judge Tipton. He's fair. He's not going to be biased or prejudiced. You know, he ruled against us, but I don't think that the deck was stacked against us.

Don't you think if the public heard the Department of Justice say that, that it would go a long way towards addressing your public perception concern?

MR. REUVENI: I mean, I think that's a fair point,
Your Honor, and I think, if you're raising the question as to
why doesn't the Department of Justice say something to that
effect, I would also wonder why doesn't Texas tell the public
why it files only in front of six or seven judges.

THE COURT: Well, that's a -- that's a point that I just asked them, right? I just asked them. You heard their response, such as it was.

But like I said, I am concerned about how the federal courts are perceived. I'm not worried about the Court of

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Appeals or the Supreme Court justices thinking I'm in the tank for one side or the other. You know, they -- I'm not as concerned about that.

I think that they'll -- and one of the reasons why is regardless of which way I rule, the losing party is going to immediately seek emergency expedited relief, and that would happen whether or not it was in a full courthouse full of judges or if it -- whoever loses is going to ask for an immediate stay on your case or the -- Texas is going to seek immediate relief. And I've granted stays in my decisions, right, in all the cases, correct?

Right?

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MR. REUVENI: I'm aware of --

THE COURT: Right.

MR. REUVENI: I can't say as to all of them staying,
but I believe Your Honor.

THE COURT: Right. And so then -- so my -- my opinions don't even go into effect until at least three judges of the Fifth Circuit have a chance to review my work and grade my papers. I mean, my decision doesn't -- and after that, with the cases before the Supreme Court, it was immediately appealed to the United States Supreme Court.

So then we had nine very smart people who had the opportunity to review my decision, and it did not go into effect until the Court of Appeals and the Supreme Court had a chance to

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take a look at it. Don't you think that that also could go a long way toward addressing public perception issues if they hear that my decision doesn't go into effect until a court of appeals allows it to?

MR. REUVENI: Your Honor, I must admit I have not thought about and we have not really thought about the stay point, and that is -- if what I'm hearing is that as standard practice, Your Honor stays his decisions -- and I think the stay becomes an issue only, really, if it's a nationwide injunction.

THE COURT: No, no. No, I'm telling you that in every case the United States has moved for a stay, and I have granted it, and then it goes up to the Supreme Court -- then it goes to the Court of Appeals, and it's up to them how long that stay, stays in place.

In fact, in the case that's in front of the Supreme Court, the United States, because of an intervening decision that came out of the Supreme Court, came back and asked me about the 1252(f) case. And they said, you know: We think that this changes your opinion. I've looked at it. I disagree.

But I extended my stay sua sponte so that the

Fifth Circuit could have enough time to take a look at that.

Doesn't that -- I mean, if the public knew about that, don't you think that would go a long way to saying, Hey, this guy's trying to ramrod a decision without anybody being able to review it?

Nothing that I've done has been able to go into effect

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without a court of appeals having it -- a chance to weigh in beforehand.

MR. REUVENI: Your Honor, everything you say, I can't quibble or disagree with that. The point I was -- I make -- and I apologize if I interrupted you -- is simply when the government seeks an emergency stay, it tends to be because there's an emergency nationwide judgment. What I'm hearing is that no matter which way you go, if you rule against the government in this case, and you're going to grant a stay of your ruling for some period of time -- I don't know for -- is this -- I admit I'm not familiar with every single stay order you've issued. So I apologize for that lack of familiarity -- but a week, a month, until the Court of Appeals rules, I mean, sure, these things can go --

THE COURT: So to be clear -- to be clear, it's not until a week or a month. What I did was I granted it either for a week or two weeks until the Fifth Circuit -- because they -- what happens is you immediately file for a stay in front of the Fifth Circuit, and so they then decide whether or not to grant that. All I'm doing is giving a couple of weeks for the Fifth Circuit to have a chance to decide, and, quite frankly, they did.

The first time my preliminary injunction went up, the Fifth Circuit disagreed with me in large part. They issued a stay very quick; three very smart judges. And then the en banc

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Fifth Circuit had a chance to rule on that, and then it came back down. Again, I came to a decision, and I stayed it. And then the Fifth Circuit got your application for a motion for a stay on an emergency expedited basis, and that was pending while my stay was in place.

It just seems like if there is a public perception that a single judge, wherever they are -- because there's only one judge that can preside over these cases at a time. If one judge is going to set nationwide policy, don't you think it could go a long way towards addressing public perception problems if the public knew, Hey, before his position -- opinions go into effect, he stays them until the Court of Appeals gets a chance to look at it?

MR. REUVENI: Your Honor, speaking for myself, because I have not had the chance to, obviously, discuss this with my chain of command at the DOJ, I can't disagree with what you're saying. I will say I think it's missing something. It's missing -- you're -- you're speaking to a DOJ attorney saying why doesn't DOJ publicize X, Y and Z. All excellent points; all fair questions; all ones I don't have a great answer for as I sit here in front of you right now.

THE COURT: Well, the reason --

MR. REUVENI: That could go both ways.

THE COURT: It's not that you're -- it's not that you're not publicizing it. It's that you're kind of furthering

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the public perception concern by filing a motion that says that single-judge divisions are sketchy. I mean, that's what -- it's hard for someone to look at it and say, Well, what's the problem?

Well, Tipton must be in the tank, you know. And like I said, if you said, No, Tipton is not automatically biased against us; he can provide fair and impartial -- I think the public perception, which is 100 percent of what your single-judge division motion is about, public perception, that, and the fact that my opinion is stayed until a court of appeals gets to look at it seems, to me -- I don't know how a public that doesn't want a particular result, regardless of what the law says, would -- could look at that and go, Oh, okay, well, that makes sense.

MR. REUVENI: Again, I can't find really anything to disagree with there, Your Honor, speaking for myself. I just -- to me, that seems incomplete. To me, if we're going to be asking the questions as sort of clarifying the perception problem for the public at large or for Supreme Court justices or appeal judges who I know you said you're less concerned with --

THE COURT: Well, no, don't put words in my mouth on that. I'm less concerned that they will think that it's sketchy. The public perception problem is certainly one that makes it look like the judge is in the tank for one side, and everybody on this -- in this hearing that's speaking apparently

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disagrees with that. But you're filing a motion that kind of reinforces it without saying, No, Tipton's not in the tank for them, and by the way, he stays his opinions.

MR. REUVENI: I wasn't clear. Our perception issue is Texas' behavior raises the question that Texas seems to think these particular judges are -- and to quote your words, Your Honor -- in the tank for Texas. I just -- I want to make one point. I don't want to belabor this, and I think I know where this is all going, and I'm happy to just sit back down and be quiet. But I just want to make this one -- this last point, because you're raising these questions, and I don't have great answers.

But to me, again, if you're asking the U.S.

Government, Why don't you communicate publicly X, Y and Z, which would, you know, bring the temperature down and suggest that

Judge Tipton or any other judge is a fair and impartial jurist, and you (indiscernible) gas on the fire, it seems, to me, we're missing the same set of questions to the plaintiffs: Why do you only file -- instead of seven judges -- instead of the dozens and dozens of judges that exist within the Texas -- state of

Texas that you're -- you say you reside in every one of these divisions, yet you never file in the vast majority of these divisions. What is the perception you're sending when you don't file in front of these other judges, including your state capital; including your biggest cities; including places with

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international airports or the border, relevant to a case like this?

And when you do that over and over and over and over again without explanation, and then, when offered the opportunity to answer the question straight up, Why does your office do that, "I don't know, Your Honor," that doesn't give us over here at DOJ a lot of comfort. We don't really -- so when we're being asked to -- why don't you take the temperature down and say X, Y and Z, a judge in a single division --

THE COURT: Well, like I said, the biggest concern that I have is that if the public thinks that there is a judge who should recuse himself -- I mean, because that's basically what it is. If there's a judge who should recuse themselves because they can't be fair and impartial -- and I would, and it sounds like everybody who's arguing in this case agrees that's not appropriate, that I would be fair and impartial, but, you know, the judge -- the public is still left with that impression.

Like I said, whether or not you issue a press release -- I'm not saying that -- but the fact that you filed a motion which kind of reinforces what I think everybody agrees is a false premise, which is, is that -- that Judge Tipton is going to be biased or prejudiced in favor or against the parties in this case.

MR. REUVENI: And then I think one of the things I

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know -- I learned late in my career as a lawyer is what I need to do is just sit down and be quiet.

THE COURT: No, that's okay. I've got some questions for Mr. Olson now.

Mr. Olson, so with respect to the single-judge division issues, what was it again? What were -- why do you file them in Victoria or in -- wherever, the single-judge divisions? Texas has decided to do it. There's a lot of divisions and a lot of judges in the state of Texas.

I know that you, also, are -- I can see from your response that you're very concerned about the reputation of the federal judiciary, and yet it keeps happening, you know. So what is it, from your perspective, that you could do? You know, you could take the tone down by filing in multi-judge divisions as well.

MR. OLSON: Inasmuch as that actually is a public perception, Your Honor, yes, that could -- that could happen. I doubt that that actually is the public perception so much as it is a couple of law professors beating a drum on Twitter. I have never heard anybody with any actual knowledge of the federal court system think that a judge was in the tank for one party or another.

THE COURT: But it concerns me that --

MR. OLSON: It's just never happened.

THE COURT: It concerns me that the public may

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perceive that, either -- whether or not it's based on law professors or whether or not it's based on a motion or whether it's talked about in an oral argument, it concerns me that -- that -- that the public would -- the public needs to have confidence in the federal judiciary.

MR. OLSON: I agree, Your Honor, but I think our position is best summed up with what Mr. Reuveni said, which is the perception is Texas' behavior -- not the federal judiciary, but Texas' behavior, and if that's the problem, then there's no basis for a venue transfer. That's a basis for criticizing the State of Texas: Why is the State of Texas doing this? What about the State of Texas' case is so weak that they feel like they have to be coming back to these same judges over and over again? Can they not win the case unless they have such a good handle on the judge's philosophy that --

THE COURT: Well, to me -- this is kind of --

MR. OLSON: -- (indiscernible).

THE COURT: This is the -- this is converse of what I said to Mr. Reuveni, which is, is that if -- if -- it doesn't really matter because the district judge is going to rule, but then whoever loses is going to take it to the Court of Appeals. These conclusions -- I mean, we're interpreting a statute. I mean, we are just first base.

The Court of Appeals and, sometimes, the Supreme Court is going to be saying what this law says. All I can do is build

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a record, make my initial judgment call, and then it's out of my hands. Like I said, the Fifth Circuit disagreed with me once, and then they agreed with me, and now it's in front of the Supreme Court.

But, you know, regardless of how many judges are in a building, and regardless of whether I rule for or against any particular party in this case, you know, this will be my initial ruling, but, eventually, this is going to be a Fifth Circuit ruling or a Supreme Court ruling. Nobody's going to be looking back and saying this is Tipton's ruling, in the end, and so -- whether it's for or against the United States.

So like I said --

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MR. OLSON: I agree with that analysis.

THE COURT: But, I mean, even if you lose, though, the first thing you're going to do is go to the Fifth Circuit to try to get me flipped.

MR. OLSON: Probably the second thing, Your Honor.
The first one would probably be to ask you to reconsider, but
I -- I agree that that's high on the list of priorities.

But that, again, just goes to show why I don't believe this actually is a public perception problem. If we are going to try to get you reversed, then we are obviously pursuing a particular legal argument, not pursuing a particular judge.

THE COURT: All right. Well, Mr. Reuveni, I've sort of depressed myself because I've watched the sun go down in your

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window back there. The sun was shining when we started this hearing, and now it is -- it is dark outside. So I'm -- I'm feeling like it's Miller time.

So I do want to give everybody the opportunity to, I guess -- have we talked it to death? Has everyone had the opportunity to weigh in?

Mr. Reuveni?

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MR. REUVENI: I think we are where we need to be. I just have one last thing to say, and it just goes to something Mr. Olson said, which, apparently, we agree. The perception problem is not with you, Your Honor. The perception problem is not with the Article III judges of the Southern District or anywhere in Texas. The perception problem is: Why is Texas doing this? And so that spills over, potentially. That's the thrust of our argument, but why is Texas doing this when it could be filing these cases -- just to be cute here, there are 28 divisions; there are 28 cases.

They could have filed one in every single division; give everybody a turn; give everybody an opportunity to be part of this bigger, as you said, Your Honor, nationwide policy-type setting cases. This is really the crux of the problem for the federal government, that we're in these policy-type setting cases, and there is this perception based on Texas' conduct that they're doing this for a reason.

And I just -- as I could go -- after this hearing, and

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go back to my superiors and say, you know, Here's some things we could do that takes the temperature down, Texas could do the exact same thing by just filing a few of these not in a single-judge division going forward, and, you know, that -- so it begs the question, like, you know -- you made very fair points, and you raised very fair questions to me, Your Honor, but I still haven't heard, from the State of Texas, why they do this, and I still haven't heard why it doesn't create a perception problem.

In fact, what I heard them say is they agree it can create a perception problem, and at the end of the day, it's the crux of the government's motion here and the problem we have with this pattern of conduct, and that it just casts a pall on everything. And at the end of the day, a very careful decision that I think we all agree you are going to issue, is called into question not because of anything the Court has done, but because of the way random divisions are -- are -- are split up and case assignment rules and the litigation choices of the individual plaintiffs bringing these cases.

And so for all those reasons, and for many others that we discussed, I think it makes sense, even if you find that the -- Texas is resident here, to transfer this case for random assignment somewhere else in the Southern District. And now I -- now, for sure, I will sit down and be quiet.

THE COURT: All right. So what I -- I

e 2:23-cv-00016-Z Document 55-1 Filed 02/28/23 Page 56 of 58 PageID would invite -- I don't need, but I will invite -- because I've 1 2 sprung some issues on you during this argument that were not briefed. Those were kind of issues that I thought about while I 3 was reading your briefing -- to supplement. And you don't need 4 to, like I said, but I would invite any additional 5 supplementation -- I'm not going to rule from the bench, and so 6 7 I'll need to kind of take a look at all of that, and I would welcome any additional thoughts that the parties have just, you 8 know, at your own risk over the course of the next couple of 9 10 weeks. Make sure that you are -- that you get it in, in that 11 time frame. Does that work for you, Mr. Olson? 18:05:0812 18:05:1313 MR. OLSON: Yes, Your Honor, it does. 18:05:1414 THE COURT: Mr. Reuveni? 18:05:1815

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MR. REUVENI: Yes. I'll just take myself off mute.

Yes, Your Honor. So within two weeks' time of today, if we have anything else to say --

THE COURT: Like I said, I would -- I may come out with something in less than two weeks. I'm just saying you're starting to roll the dice after that. So, I mean, you guys, like I said, were hit with some issues today that were not in the briefs that were things, like I said, that I thought about.

If you want to reflect on them as opposed to being on the hot seat, I would enjoy your measured judgment and whatever you had to submit post argument.

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MR. REUVENI: Very good, Your Honor.

THE COURT: All right. Thank you so much. If there's nothing further, do we have -- do you have any questions for me based on all of the other things that we've talked about, as well, or this?

Mr. Olson first.

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MR. OLSON: No questions, Your Honor, but I do hope that, much like you did with the prioritization argument, that in the future you remember this argument as having ended at around 5:00 as opposed to around an hour later.

THE COURT: No, what I -- what I'm going to remember about it is that a fire alarm went off in the middle of it, and I had to go wait in the street and wait in my robe and wait to go back up. That was less than elegant.

Mr. Reuveni, did you have anything further?

MR. REUVENI: Nothing further. I was just confirming we owe you a proposal in how to proceed timing wise this Friday, and we're going to treat the preliminary injunction brief as a merits brief, and we're going to give you a response within the normal timetable, and we'll work that out with plaintiff on a schedule, and then we're going to do a reply, and that's all.

THE COURT: All right. Thanks very much. This was very helpful, and I appreciate the thoughts from both sides.

Thank you very much. Good -- good evening. Sorry to keep you so late. Sorry about all the distractions.

Case 2:23-cv-00016-Z Document 55-1 Filed 02/28/23 Page 58 of 58 PageID 789 MR. OLSON: Thank you for your time, Your Honor. 18:06:58 1 MR. REUVENI: Thank you. 18:06:59 2 THE COURT: You bet. 18:07:00 3 (Proceedings concluded at 6:07 p.m.) 18:07:01 5 I certify that the foregoing is a correct transcript from the record of proceedings in the above matter to the best 6 7 of my ability and skill, and that any indiscernible designations are because of audio/video interference that precluded me from 8 9 understanding the words spoken. 10 11 Date: February 24, 2023 12 /s/ Heather Alcaraz Signature of Court Reporter 13 14 15 16 17 18 19 20 21 22 23 24 25